

**REPORT TO:** Executive Board

**DATE:** 28 January 2016

**REPORTING OFFICER:** Strategic Director, People and Economy

**PORTFOLIO:** Health and Wellbeing

**SUBJECT:** Service Development for Adults with Complex Needs

**WARD(S)** Borough-wide

## 1.0 PURPOSE OF THE REPORT

1.1 This report sets out proposals to develop Halton's service provision and make better use of local resources to support adults with complex needs to avoid admission to inpatient beds or placement outside of the Borough.

## 2.0 RECOMMENDATION: That Executive Board

- 1) **approve the redesign of Bredon, Palacefields, Runcorn to create a Complex Care Centre; and**
- 2) **approves the provision of additional office and accommodation as part of the development.**

## 3.0 SUPPORTING INFORMATION

3.1 The Bredon site in Palacefields, Runcorn is a Council owned building located in a residential area with access to local amenities. Short stay respite support and community day activities are based here offering quality services for adults with learning disabilities or autistic spectrum condition.

3.2 The building is under used and work has been ongoing to consider gaps in local service provision and how available health and social care resources, including the Bredon site, can be better used.

3.3 Consultants have completed a feasibility study on options for utilising the property. This confirms potential to retain a base for existing services and to further develop the accommodation to better meet local need. These proposals are outlined below.

3.4 **Proposal 1: Bredon Complex Care Centre**

The majority of adults in Halton with learning disabilities or autistic spectrum condition are achieving or working towards greater independence living in their own home or with family. This is our aspiration for everyone including those with the most complex needs. For a small number of adults who pose particular challenges to services, local care and support provision can struggle to cope, resulting in access to inpatient beds or placement out of the Borough in high cost services.

3.5 Commissioners are therefore proposing whole system collaboration across the Council, NHS Halton CCG, and local support providers to develop Bredon as a Complex Care Centre. The Centre will offer short stay step up/step down support in an appropriate settled environment consisting of three self-contained flats. The aim is to keep the person in the local community by offering wrap around specialist health and social care support to improve a person's life chances and build a foundation for them to move on to greater independence in the Halton community.

3.6 Local investment in the Positive Behaviour Support team has demonstrated that with the right co-ordinated approach working in partnership with families and professionals, skills and resilience can be strengthened to successfully support those with the most complex needs to live in their own home. Appendix 1 illustrates the services within the system which will contribute to the Bredon Complex Care Centre.

3.7 Currently 13 adults with complex needs are placed out of area and a step down service could facilitate their move back to Halton. An indication of future demand can be determined from the 19 young people aged 17-21 with complex needs in the Education system, 5 of whom are attending out of borough specialist schools. Projected numbers of adults aged 18-64 with severe challenging behaviour are approximately 34-35.

3.8 Remodelling the first floor at Bredon will create three self-contained, accessible flats plus additional staff areas to support three adults at a time. Out of area costs have been compared to costs of local placements and suggest recurring savings of £500-£1,000 per placement per week are achievable. The median age of cases reviewed is 27 and a person with this level of need will require services for many years.

### **3.9 Proposal 2: Relocation of staff**

Halton Community Day Services and Supported Housing Network staffs are currently accommodated at Bredon in Runcorn and Moorfield Road in Widnes. Office space at Moorfield Road is not fit for purpose and would require significant investment to bring it up to the standard. There is sufficient space at Bredon to accommodate these staff teams and it is proposed they relocate from Moorfield Road to the Bredon site. The use of Moorfield Road is also under review and a separate report will be brought to Executive Board as appropriate.

### **3.10 Cost and funding**

Identified costs to achieve Proposals 1 and 2 including increased car parking and installation of a lift are £390,000 including fees, planning charges and contingency. Budget provision has been identified within the Adult Social Care 2015/16 Capital Programme to progress the redesign of Bredon and subject to Executive Board approval, a procurement process will be undertaken to identify a suitable contractor.

3.11 Out of area costs have been compared to costs of local placements and suggest recurrent savings of £500-£1,000 per placement per week. If we are able to support 3 people per year through this service; we could realise savings of £78-£156k per annum, giving a pay-back period on the capital investment of between 2.5 and 5 years.

## **4.0 POLICY IMPLICATIONS**

4.1 These proposals progress local and national policy to develop high quality health and social care services to support people in their local community.

## **5.0 OTHER/FINANCIAL IMPLICATIONS**

5.1 Financial Implications are considered in 3.8 and 3.10.

Community based support for those with living with complex needs is being developed through Council investment into the new build bungalows at Barkla Fields (Pingot) the Bredon Complex Care Centre will further strengthen this local support.

## **6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

### **6.1 Children & Young People in Halton**

Proposal 1 will strengthen the offer of local support for young people with highly complex needs at risk of a distant placement or wishing to return to the Borough.

### **6.2 Employment, Learning & Skills in Halton**

These proposals include access to training to move vulnerable adults closer to employment opportunities.

### **6.3 A Healthy Halton**

The Bredon Complex Care Centre will lead to improved life opportunities and wellbeing.

### **6.4 A Safer Halton**

None identified

## **7.0 RISK ANALYSIS**

7.1 The redesign will be overseen by a project team to monitor progress and ensure work is on target and costs remain within identified resources.

## **8.0 EQUALITY AND DIVERSITY ISSUES**

8.1 None identified.

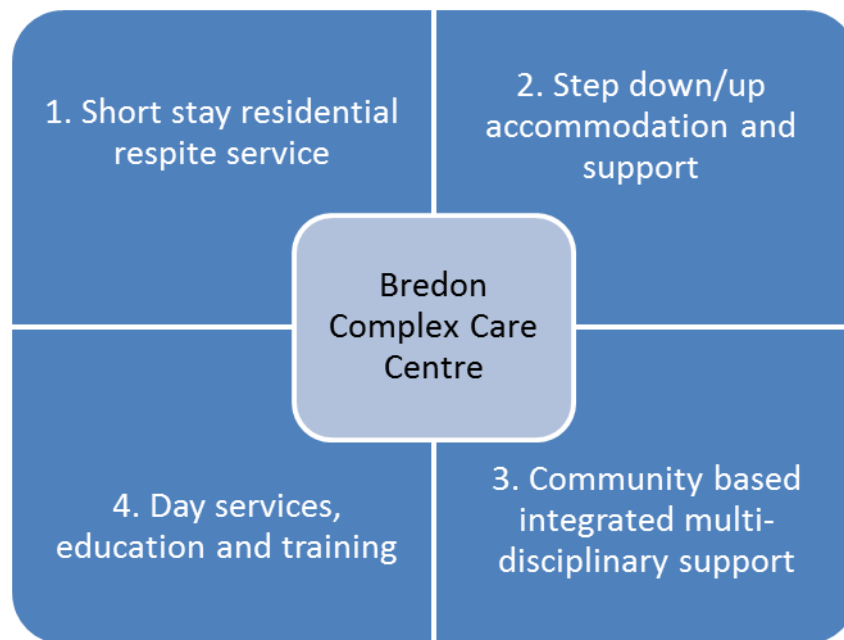
## **9.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

9.1 None under the meaning of the Act.

## APPENDIX 1

### Bredon Complex Care Hub and Spoke Model

For Adults with learning disabilities or on the autistic spectrum with complex health, behaviour and support needs



### Community Based Support

HBC Complex Care team

Positive Behaviour Support Service

LD Nurses

5BFT Intensive Community Support – SALT, OT, Psychiatry, Psychology,

Community Matron,

GP & Primary healthcare,

Advocacy,

CMHT

Independent Sector Providers

### Pathways

#### Referrals:

Step down from low secure  
 Step down from AT inpatient bed  
 Step down from registered care (OOA)  
 Step up from community or registered care  
 Outreach from complex care centre

#### Move On in Halton:

To supported living accommodation  
 Return to family home  
 Residential care